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Zuni Pueblo Tribal Court Handbook (2019)

Tribal Law Journal Staff

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Tribal Law Journal University of New Mexico School of Law Tribal Court Handbook

TLJ, Fall 2019 (Indian Law Section of the State Bar of NM 1991)

ZUNI TRIBAL COURT

Outline and Table of Contents

ТОРІС	PAGE #
Introduction and Note to Practitioners	2
Part One: Tribal Government & General Information	2
Part Two: Tribal Bar Practice	6
Part Three: Tribal Court Rules and Procedures	7
Part Four: The Jurisdiction of Tribal Court	9
Part Five: Tribal Codes	11
Part Six: Intergovernmental Relations	14
Part Seven: State and Other Governmental Jurisdiction	15

NAME OF TRIBE: ZUNI PUEBLO

Introduction and Note to Practitioners:

Tribal Court Handbook information contained herein was provided by a representative of the tribal court in response to a questionnaire provided by the Tribal Law Journal. Often information contained within a Tribal Court Handbook will change between Tribal Law Journal updates. Readers are encouraged to utilize the following information as a starting place for information about a tribal court and to verify that information is accurate.

Applicable to Part 7, no. 50, federal legislation: Indian Pueblo Land Act Amendment, Pub. L. No. 109-133, § 20, 119 Stat. 2573 (2005).

Part One: TRIBAL GOVERNMENT AND GENERAL INFORMATION

The purpose of this Section is to provide certain basic information about your Tribal Court and judicial system. Anyone practicing in Tribal Court will need to know where the Court is located, how it is organized, and who to contact for more information.

1. Contact Persons and Location of Tribal Court:

Name of Tribal Court	Zuni Tribal Court		
Contact Person Name	Cherie Leekya		
Title	Chief Court Clerk		
Address	P.O. Box 339		
	1203B, State Hwy 53		
	Zuni, NM 87327		
Phone	(505) 782-7044 Fax (505) 782-7219		
E-mail	Cherie.Leekya@ashiwi.org		

2. Name and address of the Chief Judge of the Tribal Court:

Name	Samuel Crowfoot		
Title	Chief Judge		
Address	P.O. Box 339		
	1203B, State Hwy 53		
	Zuni, NM 87327		
Phone	(505) 782-7042 Fax (505) 782-7219		
E-mail	ZuniTribal.Court@ashiwi.org		

3. Driving directions to Tribal Court (attach a map if needed):

From Albuquerque, NM take I-40 west to Gallup, NM. Get off at the 491 overpass, turn left on 491 heading south, proceed to junction of 491 and 602, turn right & proceed about 40 miles (south). Take right on junction of 602 and Route 4 heading south. Turn right at Rout 4 and State Road 53 intersection, proceed west to Zuni. Zuni Tribal Headquarters is located at 1203B State Highway 53 on the right side, go through the gate between the Tribal Offices and Zuni Post Office. Zuni Tribal Court Offices are located in middle section.

Alternate route: From Albuquerque, take I-40 west to Grants, NM, get off at the 2nd off ramp, State Road 53 in Grants, turn left and stay on State Road 53 all the way into Zuni. Zuni Tribal Headquarters is located at 1203B State Road 53 on the right side, go through the gate between the Tribal Offices and Zuni Post Office. Zuni Tribal Court Offices are located in middle section.

4. What is the official name of your tribe or federally recognized organization?

Zuni Tribe

5. On what is your tribal government based? (Please check one and briefly describe in box)

An IRA or OIWA constitution
 A non-IRA constitution
 A non-constitutional organizational document (*e.g. tribal legislation*)
 A traditional system (*please describe*)
 Other (*please describe*)

IRA Tribal Constitution

6. Please indicate which organic documents are possessed by the Tribe, and from whom copies are available:

Tribal Document	Available?	Obtain Copy From:
1. Tribal Constitution - Yes	🛛 yes 🗌 no	Governor's Office
2. Bill of Rights – Yes	🛛 yes 🗌 no	Governor's Office
3. Organizational Statute – Yes	🛛 yes 🗌 no	Governor's Office
4. Zuni Tribal Code – Yes	🛛 yes 🗌 no	Governor's Office
5. Ordinances – Yes	🛛 yes 🗌 no	Governor's Office
6. Resolutions - Yes	yes no	Governor's Office

7. Please indicate where your tribal jurisdiction is exercised:

Within undisputed, clearly established reservation boundaries

Generally within reservation boundaries, with a few outlying parcels of Indian country (*Please describe the nature of these parcels: e.g. gaming location; purchased land not used for gaming; land remaining from formerly larger reservation, etc.*)

] Within Indian country (or dependent Indian community); there are no reservation boundaries] Please describe disputes regarding the tribe's territorial jurisdiction, including boundaries; non-Indian owned fee land; dependent Indian community status; state or county roads; or any other:

Name	Title	Phone Number	e-mail address
Samuel Crowfoot	Chief Tribal Judge	(505)782-7123	ZuniTribal.Court@ashiwi.org
Nichole Alex	Associate Judge	(505)782-7123	ZuniTribal.Court@ashiwi.org
Arlene Sanchez	Court Administrator	(505)782-7123	Arlene.Sanchez@ashiwi.org
Cherie Leekya	Chief Court Clerk	(505)782-7044	Cherie.Leekya@ashiwi.org
Rhonda Burns	Court Clerk	(505)782-7047	Rhonda.Burns@ashiwi.org
Marchelle Seowtewa	Court Clerk	(505)782-7042	Marchelle.Seowtewa@ashiwi.org
Alva Romancito	Children Court Clerk	(505)782-7127	Alva.Romancito@ashiwi.org
Elkus Gasper	Bailiff/ProcessServer	(505)782-7045	Elkus.Gasper@ashiwi.org
Donovan Tsadiasi	Probation Officer	(505)782-7041	Donovan.Tsadiasi@ashiwi.org
Marcella Lalio	Probation Officer	(505)782-7126	Marcella.Lalio@ ashiwi.org

8. Regular Court Staff:

9. Tribal Court Organization:

Other branches of the Court (if any):

Other Courts in Tribal Court system are checked below:

Appellate Court (Southwest Intertribal Court of Appeals)
Supreme Court
Lower courts with different subject-matter jurisdiction
Other:
] Other:
Other:

10. Number of judges on the Tribal Court: (Please provide list of names, titles, and contact information for each judge)

Judge Positions	# of Full-time Positions	# of Part-time Positions	# of Pro-tem Positions
Tribal Court Judge	2		
Specialized Court Judges			1
Appellate Court Judges			
Other:			

11. Tribal Prosecutor for the Court :

Name	Jacob Metoxen		
Title	Prosecutor		
Address	PO Box 339	PO Box 339	
	1203B State Hwy 53		
Phone	(505) 782-7153	Fax	
E-mail	Jacob.Metoxen@ashiwi.org		

12. Tribal Government staff person to be contacted for more information regarding Tribal Government:

Name	Charles England		
Title	Tribal Administrator		
Address	P.O. Box 339		
	1203B, State Hwy 53		
	Zuni, NM 87327		
Phone	(505) 782-7038	Fax	(505) 782-7202
E-mail	Charles.England@ashiwi.org		

13. Tribal Justice System Staff: (*Please provide list of names, titles, and contact information for each position*)

Tribal Justice System Position	# of Full-time Positions	# of Part-time Positions	# of Pro-tem Positions
Court Administrators/Clerks	5		
Probation Officers	2		
Prosecutors	1		1
Public Defenders	1		
Bailiffs	1		
Juvenile Officers			
Other:			

14. Use of Attorneys: (*Please indicate the number of full and part time attorneys or law school graduates your tribal justice system currently utilizes – enter 0 for positions which are not held by attorneys or law school graduates*)

Tribal Justice System Position	# of Full-time Positions	# of Part-time Positions	# of Pro-tem Positions
Judges who are licensed attorneys	2		
Judges who are law school graduates, but not licensed in any state			
Prosecutors who are licensed attorneys			1
Prosecutors who are law school graduates, but not licensed in any state	1		
Public defenders who are licensed attorneys	1		
Public defenders who are law school graduates but not licensed in any state			

15. Alternative Dispute Resolution and Diversion Programs:

• Does your tribe use Alternative Dispute Resolution (ADR) in the judicial system? Xes No *If yes, please indicate below which ADR methods you use:*

Traditional Methods	Mediation	Settlement Facilitation
Arbitration	Diversion Programs	Other:
Please describe: Acceptance, a	apology letters & restit	ution – Zuni customs.

• Is there additional written material available which describes your tribe's ADR program(s)? □ Yes ⊠ No If yes, who should be contacted to obtain a copy:

Name		
Title		
Address		
Phone	Fax	
E-mail		

Part Two: TRIBAL BAR PRACTICE

(Please attach additional information for each question if available)

	Issue		Comments
1.	Are there special requirements to be permitted to practice in tribal court?	🛛 yes 🗌 no	No Admission. fee of \$200.00 (initial) and \$150.00 yearly thereafter.
2.	Are there requirements regarding knowledge of tribal culture or language?	🗌 yes 🖾 no	
3.	Are advocates who do not have law degrees or are not members of a state bar permitted to practice in tribal court? Please describe requirements.	🛛 yes 🗌 no	
4.	Do the same requirements apply for state-licensed attorneys?	🗌 yes 🖾 no	
5.	Does your tribe have a tribal bar examination? If yes, please provide details concerning requirements, how often the exam is administered and how to get more information about being admitted to the tribal bar.	yes X no	
6.	Can an otherwise licensed attorney who is not a member of the tribal bar be admitted for a single case? If yes, how?	🗌 yes 🖾 no	
7.	Can/must an otherwise licensed attorney who is not a member of the tribal bar associate with a member of the tribal bar on a single case? If yes, how?	🗌 yes 🖾 no	
8.	Does the tribal bar have a Continuing Legal Education requirement? If yes, please provide details.	🗌 yes 🖾 no	
9.	What is the total number of members of the tribal bar?		
10.	Of the total number of members of the tribal bar, how many are licensed attorneys admitted to practice in a state?		

16. Other requirements for a lawyer to practice in Tribal Court:

Must be in good standing with the State Bar of NM and the Supreme Court.

17. Others that are allowed in practice in Tribal Court:

Lay Counsel or Lay Advocates

Part Three: TRIBAL COURT RULES AND PROCEDURE

The purpose of this Section is to provide specific information regarding the rules and procedures necessary to practice in Tribal Court.

18. Tribal Court's working hours:

8:00 AM - 4:30 PM, Monday-Friday

19. Language(s) used in Tribal Court: English and Zuni

20. Interpreters are available: 🗌 yes 🖂 no

Name		
Title		
Address		
Phone		
E-mail		

21. Tribal court filing fees:

Varies depending on the case

- 22. Tribal Court scheduling or docket practices where specific days or weeks are reserved: None
- 23. Rules of conduct, or etiquette, or rules of ethics, either written or implied, which are required to practice in Tribal Court:

ABA's Code of Professional Responsibility

24. The following written rules are available for Tribal Court (*Check all that apply*):

Civil Procedure	Evidence	Others:
Criminal Procedure	Appellate Procedure	
Domestic Relations	Alternative Dispute Resolution	

25. These rules can be obtained by contacting:

Name	Cherie Leekya		
Title	Chief Court Clerk		
Address	P.O. Box 339		
	1203B, State Hwy 53		
	Zuni, NM 87327		
Phone	(505) 782-7044	Fax	(505) 782-7219
E-mail	Cherie.Leekya@ashiwi.org		

26. To obtain more information on unwritten Tribal Court rules procedures, contact:

Name	Arlene Sanchez		
Title	Court Administrator		
Address	P.O. Box 339		
	Zuni, New Mexico 87327		
Phone	(505) 782-7123	Fax	(505) 782-7219
E-mail	Arlene.Sanchez@ashiwi.org		

27. Tribal Court forms can be obtained from:

Is a list of tribal court and related forms available? \square yes \square no If yes, please provide a copy.

Name	Cherie Leekya		
Title	Chief Court Clerk		
Address	P.O. Box 339		
	Zuni, New Mexico 87327		
Phone	(505) 782-7044	Fax	(505) 782-7219
E-mail	Cherie.Leekya@ashiwi.org		

28. Jury trials are available for the following types of cases:

Criminal	Torts – Injury	🛛 Traffic	Other: Civil Matters - taxation case

29. Appeals are available for the following types of cases:

Criminal

Torts – Injury

Traffic

Other: Review limited to legal error or conflicts within tribal custom and tradition only

30. Tribal Court decisions and opinions are 🖂 written 🗌 oral.

If written, copies of decisions and opinions are available from:

Name	Cherie Leekya		
Title	Chief Court Clerk		
Address	P.O. Box 339		
	1203B State Hwy. 53		
	Zuni, NM 87327		
Phone	(505) 782-7044	Fax	(505) 782-7219
E-mail	Cherie.Leekya@ashiwi.org		

31. Trial proceedings or hearings are recorded recorded not recorded.

If recorded or transcribed, proceedings or hearings are available from:

Name	Cherie Leekya		
Title	Chief Court Clerk		
Address	PO Box 339		
	1203B State Hwy. 53		
	Zuni, NM 87327		
Phone	(505) 782-7044	Fax	(505) 782-7219
E-mail	Cherie-Leekya@ashiwi.org		

Part Four: THE JURISDICTION OF TRIBAL COURT

The purpose of this Section is to provide information regarding the law that applies to cases heard in Tribal Court.

32. Information regarding a written Tribal Code can be obtained from:

Name	Indian Law Center
Title	
Address	Albuquerque, NM
Phone	
E-mail	

33. Does the tribe or the court have a definition of "non-member Indian" for jurisdictional or service purposes?

 \Box yes \boxtimes no If yes, please indicate what that definition is, and describe whether there are different definitions for different purposes (e.g., tribal services or criminal jurisdiction).

34. Does the tribe exercise jurisdiction over members off-reservation?

yes no If yes, please specify subject matter and circumstances (check all that apply):

Indian Child Welfare Act

Hunting, Fishing or Subsistence

Other: Family law, Domestic Violence

Other: Traditional Matters

35. Does a significant number of non-member Indians live within the tribe's jurisdiction?

🛛 yes 🗌	no	Comments:
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36. Do a significant number of non-Indians visit tribal lands on a regular basis?

\bigotimes yes \square no If yes, please indicate the types of visits (check all that apply):		
Gaming Resort Smoke Sho	 ➢ Tourism ➢ Transients on Interstate Highwa ➢ Hunting/Fishing ➢ Transients on Other Highways ○ Other: Shalako and other Zuni Tribal social function 	•
37. Are there problems presented by these visitors, such as increased traffic violations, hunting or wood cutting violations?		
yes no If yes, please describe these problems and indicate whether disputes are presently settled in tribal court or other forum (please specify forum, such as state court):		
 38. Are there federal laws or treaty provisions that <u>specifically</u> limit <u>your</u> tribe's jurisdiction over non-members or non-Indians (as opposed to limitations on all tribes)? ☑ yes □ no If yes, please indicate the specific law or provision and the limitation: 		
Federal Statute:	"Oliphant Case" ov ⊠ Non-Indians □ Non-member Indians	er
Treaty Provision:	ov	er

39. Over which groups of persons does your tribal constitution or traditional system permit jurisdiction?

Tribal Constitution	Traditional System
 Tribal Members Only All persons, civil All persons, criminal All Indians, civil All Indians, criminal 	 Tribal Members Only All persons, civil All persons, criminal All Indians, civil All Indians, criminal

40. Has the tribe, by tribal legislation, limited its jurisdiction to members?

 \Box yes \boxtimes no If yes, is the jurisdiction \Box General over all actions, or \Box as to specific matters (please specify the subject matters):

Part Five: TRIBAL CODES

The purpose of this Section is to provide information regarding any Tribal Codes that apply to practice in Tribal Court.

41.	Does your tribe's Constitution or Tribal If yes, are copies available? Yes	Code contain a Bill of Rights?	🛛 yes 🗌 no
42.	Does your tribe have a written code? If yes, the code is based on:	🛛 yes 🗌 no	
	 written customary law a modern (Western-style) of Both customary law and m 	code 10dern (Western-style) code	
43.	Is a copy of the tribal code readily avail <i>If yes, where can a copy be obtained?</i>	able to any person who wants it?	🗌 yes 🖾 no
	Name:	Phone:	
	OR Name:	Phone:	
	Cost:		
44.	Has the tribal code ever been comprehe If yes, when was the last time the tribal code	•	no

45. Please indicate which of the following are covered in your tribal code (check all that apply):

FAMILY LAW (Domestic Relations)	HOUSING AND LAND USE
Marriage	Evictions
Divorce	Housing authority actions
Child Support and Enforcement	🖾 Trespass
Visitation	Land assignments
Paternity	Land use
Guardianship	Landlord-tenant
Abuse and Neglect	Grazing/Farming
Out of home placement	Other:
Children in Need of Supervision (CHINS)	
Adoption (including ICWA)	TRIBAL AFFAIRS
Probate (Estate distributions)	Enrollment
Domestic Violence	TERO and other employment rights
Elder Protection	Elections
Other: Legal Separations	Voter Registration
	Eligibility to run for office
JUVENILE JUSTICE	
Status offenses (curfew, truancy, underage	Campaign Financing
possession of alcohol, etc.)	Other election disputes
Non-status offenses (criminal)	Appeals
Other: Wellness Court	Other:
Other:	Other:
ENVIRONMENTAL	CRIMINAL LAW
Housing	Assault and battery
Building	Harassment and stalking
Sanitation	Kidnapping
Solid Waste	Trespass

Water	Property damage		
Air	⊠ Larceny		
Noise	Extortion		
Other:	Embezzlement		
	 Embezzlement Receiving stolen property 		
CIVIL COMMENTS			
CIVIL COMMITMENTS	Illegal kickbacks		
Mental Health	Marital and familial offenses (e.g. bigamy, unlawful		
Substance Abuse	cohabitation, incest)		
Juvenile commitment	Sexual offenses (other than children as victims)		
Physical disability	Alcohol and other intoxicants (including selling,		
Developmentally disabled (severely retarded) or	possession, bootlegging, trafficking, distributing,		
other disorder (stroke, persistent vegetative state)	etc.)		
disability	\boxtimes Homicide (murder & lesser offenses involving the		
Other:	death of a human being)		
	Crimes against children & dependents, including sex		
	crimes		
TRAFFIC	Bribery		
🛛 DWI	Perjury and false affirmations		
Speeding	Malicious prosecution		
Reckless Operation	Conspiracy to commit a crime		
Driver's Licenses	Worthless checks		
Vehicle Licenses	Welfare fraud		
Insurance requirements	Securities fraud		
Other:	Racketeering		
	Election fraud or interfering with elections		
	Computer crimes (e.g. computer access with intent		
	to defraud or embezzle, unauthorized computer use)		
	Controlled substances (e.g. drug selling, possession,		
COMMERCIAL TRANSACTIONS	distribution, trafficking, etc.)		
Contracts	Crimes against public peace (e.g. disorderly conduct,		
Consumer protection	unlawful assembly, rioting)		
\bigtriangleup Collection of debts			
Other:	evading, obstruction, assault, battery, refusing to aid,		
	concealing identity, aiding a felon, escape from jail,		
	assisting escape, bringing contraband into jail)		
TORTS	Official misconduct (e.g. demanding or receiving		
Personal Injury	illegal fees, making false vouchers, paying or		
Defamation, libel, slander	receiving tribal money for services not provided)		
Other: Medical Malpractice	Other: Arson		
	Other: Credit Card Fraud; Business and Commercial		
Other:	Fraud		
	Other: Violations of Traditional Laws		
COURT PROCEDURES			
Criminal Court procedures (e.g. requirements for fili	ing a complaint, time limits for hearings and motions,		
format for documents)			
Civil Court procedures (e.g. requirements for filing a	a petition or complaint, time limits for hearings and motions,		
format for documents)			
	ements for filing a petition, time limits for hearings and		
motions, format for documents)			
	lowing appeals time limits notice of appeal)		
Appellate Court procedures (e.g. requirements for allowing appeals, time limits, notice of appeal) Administrative Court procedures (e.g. from decisions made by tribal departments such as housing, personnel,			
	land use & realty, environmental, membership, or elections board)		
Procedures for appeals from council (legislative) dec	cisions.		
Code of Judicial or Professional Responsibility			
Other:			
OTHER CODE PROVISIONS (Please specify):			

46. Has your tribe waived its immunity from suit in court?	🖂 no
If no, go to question 46.	
If yes, please indicate which of the following applies:	
General Waiver	
Limited Waiver (check all that apply)	
For tort claims against the tribe	
For civil rights claims against the tribe	
For specific business activities	
As to special tribal public agencies (e.g. housing authority)	
As to tribally-owned business enterprises	
Other:	
Specific to:	
Tribal Court	
Federal Court	
State Court	
47. Is the civil jurisdiction of your tribe limited by any federal statute?	🗌 yes 🖂 no
If yes, please indicate the statute:	-

Part Six: INTERGOVERNMENTAL RELATIONS

48. Does your tribe, pueblo, or village have any agreements to <u>RECEIVE</u> services from or to use facilities of a state, county, municipality, or other tribe? ☐ yes ☐ no If yes, please complete the following chart:

Type of Service	Type of Agreement	Agreement is With:
Cross Deputization	Contracts	McKinley County
	\bigcirc Other formal agreements	
	Informal agreements	
Shelter Care	Contracts	Tribe haw own shelter
	Other formal agreements	
	Informal agreements	
Treatment/Counseling	Contracts	NM Children, Youth and Family Dept.
	Other formal agreements	
	Informal agreements	
Detention Facilities	Contracts	
	Other formal agreements	
	Informal agreements	
Correction Facilities	Contracts	
	Other formal agreements	
	Informal agreements	
Other (Please	Contracts	
Describe)	Other formal agreements	
	Informal agreements	

49. Does your tribe, pueblo, or village have any agreements to PROVIDE services or the use of facilities <u>TO</u> a state, county, municipality, or other tribe? □ yes □ no If yes, please complete the following chart:

Type of Service	Type of Agreement	of Agreement Agreement is With:	
Cross Deputization	Contracts		
	Other formal agreements		
	Informal agreements		
Shelter Care	Contracts		
	Other formal agreements		
	Informal agreements		
Treatment/Counseling	Contracts		
	Other formal agreements		
	Informal agreements		
Detention Facilities	Contracts		
	Other formal agreements		
	Informal agreements		
Correction Facilities	Contracts		
	Other formal agreements		
	Informal agreements		
Other (Please	Contracts		
Describe)	Other formal agreements		
	Informal agreements		

Part Seven: STATE & OTHER GOVERNMENTAL JURISDICTION

The purpose of this Section is to provide information regarding jurisdiction that has been granted by your tribe to any state or other governmental entity.

50. Has any state government been granted jurisdiction over any portion of your reservation by treaty, federal legislation, or tribal legislation? □ yes □ no

If yes, jurisdiction was granted by (Check all that apply, and describe briefly):

Treaty:(Please specify and describe)	
Federal Legislation (P.L. 83-280 or other – please specify and describe)	
 Tribal Legislation (Please specify and describe) 	

51. Is state jurisdiction limited?

If yes, jurisdiction is limited to:

Persons: (Please specify and describe)	But, "Hicks case", does not look good for Tribes! Also "Atkinson" Recent Supreme Court decisions – both cases hurt Tribes' sovereignty!
Subject Matter: (Please specify and describe)	

 \bigotimes yes \square no

52. Does your tribe exercise concurrent jurisdiction with the state?

🗌 yes 🖾 no

If yes, concurrent jurisdiction is over:

Persons: (Please specify and describe)	
Subject Matter: (Please specify and describe)	

If yes, the services provided are the result of:

-

Agreement or Contract

Federal Court order or settlement

The services provided are: